

## Message Text

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10

ORIGIN ACDA-19

INFO OCT-01 AF-10 EUR-25 EA-11 NEA-10 ISO-00 ARA-16 PM-07

DODE-00 AEC-11 PCH-14 CIAE-00 H-03 INR-10 IO-14 L-03

NASA-04 NSAE-00 NSC-07 OIC-04 SPC-03 PA-04 PRS-01

RSC-01 SCI-06 SS-20 USIA-15 SAJ-01 /220 R

DRAFTED BY ACDA/IR:WGIVAN:LSQ

APPROVED BY ACDA/D:JOZURHELLEN

EA/ANP:HLANGE (SUBS)

PM/DCA:VBAKER (SUBS)

DOD/ISA:JGRANGER

EUR/WE:CJOHNSON

AEC/ISA: STHOMPSON

ARA/RA:RBLOOMFIELD

EA/PRCM:DFIELD

AF/RA:ANAVEZ

EA/RA:LMCNUTT        EUR/RPM:GCHRISTIANSON

ACDA/IR:RMILLER      ACDA/IR:ANEIDLE

NEA/RA:RCHASE

----- 002705

R 282242Z MAR 74

FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS

AMCONSUL FLORENCE

AMCONSUL HONG KONG

AMEMBASSY ABU DHABI BY POUCH

MANAMA BY POUCH

DOHA BY POUCH

USINT BAGHDAD BY POUCH

AMEMBASSY BANJUL BY POUCH

USINT DAMASCUS BY POUCH

AMEMBASSY MUSCAT BY POUCH

XMT AMEMBASSY ABU DHABI

AMEMBASSY BANJUL

USINT DAMASCUS

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E.O. 11652: N/A

TAGS: PARM

SUBJECT: NPT REVIEW CONFERENCE

1. THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS (NPT), WHICH CAME INTO FORCE IN MARCH 1970, CALLS FOR REVIEW CONFERENCE OF PARTIES FIVE YEARS AFTER ENTRY INTO FORCE. PREPARATIONS FOR CONFERENCE IN 1975 ARE NOW GETTING UNDER WAY.

2. NPT IS BASIC ELEMENT IN US ARMS CONTROL POLICY AND USG REGARDS CONFERENCE AS IMPORTANT EVENT FOR FUTURE OF NON-PROLIFERATION OF NUCLEAR WEAPONS. CONSTRUCTIVE CONFERENCE WOULD STRENGTHEN NPT REGIME AND FACILITATE OTHER NON-PROLIFERATION MEASURES. CONFERENCE WILL MAKE ITS IMPACT MAINLY THROUGH ITS FINAL PRODUCT, E.G., DECLARATION EXPRESSING VIEWS OF PARTIES ON MAJOR ISSUES RELATED TO NPT. PROCEEDINGS THEMSELVES AT CONFERENCE AND IN PREPARATORY COMMITTEE (PARA 3 BELOW) WILL ALSO HAVE BEARING ON FUTURE VIABILITY OF TREATY. WE WILL THEREFORE SEEK TO COOPERATE ACTIVELY WITH OTHERS IN PREPARING FOR CONFERENCE AND WE INTEND TO WORK FOR OUTCOME THAT IS IN SUPPORT OF TREATY AND IS GENERALLY SATISFACTORY TO ALL NPT PARTIES.

3. DURING 1973 UNGA, PARTIES TO NPT ESTABLISHED CONFERENCE PREPCOM COMPOSED OF FOLLOWING 26 COUNTRIES (NPT PARTIES MEMBERS OF IAEA BOARD OF GOVERNORS OR CONFERENCE OF COMMITTEE ON DISARMAMENT): AUSTRALIA, BULGARIA, CANADA, COSTA RICA, CZECHOSLOVAKIA, DENMARK, ETHIOPIA, GABON, GHANA, HUNGARY, IRELAND, LEBANON, MEXICO, MONGOLIA, MOROCCO, NIGERIA, PERU, PHILIPPINES, POLAND, ROMANIA, SUDAN, SWEDEN, USSR, UK, US, YUGOSLAVIA. UNGA APPROVED RESOLUTION TAKING NOTE OF CONFERENCE AND PREPCOM AND AUTHORIZING UNSYG TO PROVIDE UN SERVICES AND FACILITIES FOR CONFERENCE AND ITS PREPARATION, WITH UNDERSTANDING COSTS NOT COVERED IN REGULAR UN BUDGET WOULD BE REIMBURSED.

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4. NPT PREPCOM WILL OPEN FIRST SESSION IN GENEVA APRIL 1. US DEL WILL BE HEADED BY ACDA DEPUTY DIRECTOR J. OWEN ZURHELLEN. PREPCOM IS EXPECTED TO HOLD AT LEAST THREE, AND PERHAPS FOUR, SESSIONS BEFORE REVIEW CONFERENCE IN 1975. WE EXPECT FIRST SESSION TO BE BRIEF (WEEK TO TEN DAYS) AND TO CONCENTRATE ON PROCEDURAL AND ADMINISTRATIVE QUESTIONS RELATED TO PREPCOM ITSELF; E.G., ORGANIZATION AND PROCEDURES, ISSUES TO BE CONSIDERED AT FUTURE

PREPCOM SESSIONS, TENTATIVE WORK SCHEDULE. IN ADDITION, IT SHOULD CONSIDER CERTAIN OTHER QUESTIONS THAT REQUIRE EARLY ATTENTION, SUCH AS DATES OF CONFERENCE ITSELF (UN HAS INDICATED FACILITIES WILL BE AVAILABLE IN MAY 1975) AND COST-SHARING FORMULA FOR REIMBURSEMENT TO UN. (ON LATTER POINT, WE THINK PREPCOM SHOULD BE ABLE TO DEVISE EQUITABLE COST-SHARING FORMULA THAT WILL BE GENERALLY SATISFACTORY TO NPT PARTIES.)

5. (MATERIAL IN PARAS 5, 6 AND 7 SHOULD BE USED WITH OTHERS ONLY ON IF-ASKED BASIS.) SOME NPT PARTIES NOT ON PREPCOM, AND SOME NON-PARTIES, HAVE EXPRESSED INTEREST IN ATTENDING PREPCOM SESSIONS AS OBSERVERS. WE CANNOT PREDICT PREPCOM DECISION ON THIS. AS WE HAVE EXPLAINED TO OTHER MEMBERS, WE WOULD FAVOR LIMITING SESSIONS TO PREPCOM MEMBERS PLUS IAEA REP AND SPECIAL REP OF UNSYG. AS ONLY EXCEPTION, PREPCOM SHOULD HONOR COMMITMENT MADE AT 1973 UNGA TO EFFECT THAT THERE WOULD BE ADEQUATE ARRANGEMENTS FOR OTHER NPT PARTIES TO PRESENT VIEWS, IN PREPCOM, ON ISSUES UNDER DISCUSSION. WE THINK BEST ARRANGEMENT WOULD BE FOR PARTIES TO SUBMIT REQUEST IN ADVANCE TO PRESENT VIEWS ON SPECIFIC SUBJECTS. WE WOULD NOT, HOWEVER, FAVOR ANY ARRANGEMENT THAT WOULD RESULT IN OTHER NPT PARTIES ATTENDING MEETINGS ON ROUTINE BASIS AS OBSERVERS. IN OUR VIEW, THIS WOULD NOT BE CONSISTENT WITH DECISION TAKEN BY NPT PARTIES TO ESTABLISH RELATIVELY SMALL REPRESENTATIVE COMMITTEE, BUT WOULD AMOUNT TO ESTABLISHING MUCH LARGER COMMITTEE COMPOSED OF ALL

NPT PARTIES WISHING TO PARTICIPATE. (LATTER IDEA WAS DISCUSSED DURING UNGA AND REJECTED AS UNWIELDY AND NOT CONDUCIVE TO EFFECTIVE PREPARATION OF CONFERENCE.)

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6. WE WOULD NOT FAVOR ADMITTING NON-PARTIES, PRESS, OR PUBLIC TO OBSERVE PREPCOM SESSIONS. WE BELIEVE WORK OF PREPCOM SHOULD BE CONDUCTED INFORMALLY AND IN LOW KEY. FURTHER, ADMITTANCE OF NON-PARTIES TO SESSIONS WOULD BE STRONG INDUCEMENT TO SOME OPPONENTS OF TREATY TO EXPLOIT OBSERVER STATUS BY LOBBYING ACTIVITIES DESIGNED TO DEMONSTRATE THAT THEIR NON-ADHERENCE IS JUSTIFIED UNLESS BASIC POINTS IN TREATY ARE RENEGOTIATED.

7. QUESTION OF ADMITTING SIGNATORIES THAT HAVE NOT YET RATIFIED (OR HAVE NOT YET DEPOSITED INSTRUMENTS OF RATIFICATION), OR OTHER NON-PARTIES, TO REVIEW CONFERENCE ITSELF MAY ALSO BE RAISED BY INTERESTED COUNTRIES. DECISION ON THIS MAY NOT BE REACHED AT FIRST PREPCOM SESSION. WE THINK IT PREFERABLE FOR VARIETY OF REASONS

NOT TO PERMIT ANY NON-PARTIES, WHETHER OR NOT THEY HAVE SIGNED TREATY, TO PARTICIPATE IN CONFERENCE, AS OBSERVERS OR OTHERWISE. POTENTIAL PROBLEM OF GIVING FORUM TO STATES, SOME OF WHICH ARE CONVINCED OPPONENTS OF TREATY, WOULD BE AS APPLICABLE TO REVIEW CONFERENCE AS TO PREPCOM; THEIR PRESENCE COULD SIGNIFICANTLY DISTORT CONFERENCE AND DIVERT IT FROM TASK OF CONDUCTING A SERIOUS AND EFFECTIVE REVIEW OF NPT. REVIEW CAN ONLY BE CONDUCTED BY PARTIES IN LIGHT OF THEIR RIGHTS AND OBLIGATIONS UNDER TREATY AND NON-PARTIES CANNOT SHARE IN THAT TASK. WE RECOGNIZE THAT THERE ARE POTENTIAL PARTIES, INCLUDING SIGNATORIES, THAT WILL HAVE CONSTRUCTIVE INTEREST IN PROCEEDINGS AND OUTCOME OF CONFERENCE. SINCE THERE WOULD BE NO PRACTICAL WAY TO DISTINGUISH AMONG NON-PARTIES, HOWEVER, AND IN VIEW OF PROBLEMS CITED ABOVE, WE THINK BEST SOLUTION WOULD BE TO LIMIT CONFERENCE TO PARTIES BUT TO MAKE AVAILABLE RECORDS AND FINAL DOCUMENTS OF CONFERENCE TO ALL INTERESTED COUNTRIES.

8. ADDRESSEES MAY DRAW ON FOREGOING IN DISCUSSING NPT CONFERENCE WITH HOST COUNTRY OFFICIALS OR OTHERS. WE WOULD APPRECIATE REPORTS OF ANY SIGNIFICANT REACTIONS. (ALL ADDRESSEES SHOULD OBSERVE CAVEAT IN PARA 5.)

9. EMBASSIES ACCREDITED TO NPT PREPCOM MEMBERS: ALTHOUGH MUCH OF FOREGOING WILL PRESUMABLY BE FAMILIAR TO FOREIGN LIMITED OFFICIAL USE

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OFFICE, YOU SHOULD FIND APPROPRIATE OCCASION TO REVIEW SUBJECT IN ORDER TO REINFORCE POINT THAT WE LOOK FORWARD TO COOPERATING WITH OTHERS IN PREPARING FOR CONSTRUCTIVE CONFERENCE.

10. EMBASSIES ACCREDITED TO NPT PARTIES NOT ON PREPCOM: YOU SHOULD CONVEY POINTS ABOVE TO FOREIGN OFFICE AS BACKGROUND INFORMATION THAT MAY BE USEFUL IN VIEW OF FIRST PREPCOM SESSION. WHILE OBSERVING GENERAL CAVEAT IN PARA 5 NOT TO RAISE ISSUES OF PARTICIPATION, YOU SHOULD NOTE OUR EXPECTATION THAT PREPCOM WILL KEEP ALL NPT PARTIES INFORMED. (WE INTEND TO REPORT BY CIRCTEL ANY IMPORTANT DEVELOPMENTS IN PREPCOM THAT ADDRESSEES SHOULD CALL TO ATTENTION OF FOREIGN OFFICE.)

11. EMBASSIES ACCREDITED TO NON-NPT PARTIES: WHILE WE LEAVE IT TO YOU TO DECIDE WHETHER OR NOT TO RAISE, UNLESS OFFICIAL ATTITUDE TOWARD NPT IS CLEARLY NEGATIVE YOU MAY WISH TO BRIEF FOREIGN OFFICE IN GENERAL TERMS. IN MAKING APPROACH YOU SHOULD, AS APPROPRIATE, ALSO REAFFIRM US STRONG INTEREST IN NPT AS IMPORTANT INTERNATIONAL INSTRUMENT FOR PREVENTING SPREAD OF NUCLEAR WEAPONS. IN CASES

WHERE HOST COUNTRY IS CONSIDERED SYMPATHETIC WITH NPT AND POTENTIAL PARTY YOU MAY WISH TO POINT OUT THAT REVIEW CONFERENCE PROVIDES NON-PARTIES WITH VALID REASON FOR RECONSIDERING ADHERENCE QUESTION, SINCE EARLY DECISION TO ADHERE TO TREATY COULD BE IMPLEMENTED IN TIME TO PARTICIPATE IN NPT CONFERENCE, WHICH MAY INFLUENCE COURSE OF NON-PROLIFERATION AND PEACEFUL USES OF NUCLEAR ENERGY FOR SOME YEARS AHEAD.

12. FOR ROME, FLORENCE AND SUVA: FOREGOING SHOULD BE CONVEYED TO APPROPRIATE OFFICIALS OF VATICAN, SAN MARINO, AND TONGA (ALL NPT PARTIES) AT FIRST CONVENIENT OCCASION.  
RUSH

NOTE BY OC/T: POUCHED ABOVE ADDRESSEES.

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NPT, NUCLEAR ARMS CONTROL, FOREIGN POLICY POSITION, MEETINGS, OPPOSITION TO ADMISSION, TREATY SIGNATORIES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 MAR 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE062809  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** WGIVAN:LSQ  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D740068-1202  
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**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN ACDA  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 25 MAR 2002  
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30 JUN 2005

**Review Media Identifier:**  
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**Secure:** OPEN  
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**Subject:** NPT REVIEW CONFERENCE  
**TAGS:** PARM, XX, US  
**To:** ALL POSTS MULTIPLE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005